

Email: plans@ashteadresidents.org.uk

11th February 2025

Mole Valley District Council Pippbrook Dorking Surrey RH14 1SJ

For the attention of Katrina Sullivan-Watkins

Dear Ms Sullivan-Watkins,

## Outline Planning Application No: MO/2025/0033 Location: Land South of Ermyn Way, Ashtead, KT22 8TX

I write on behalf of the Ashtead Residents' Association with regard to the above planning application, recording our comments which result in our objection to this application.

We recognise that the new Mole Valley Local Plan 2020-2039 includes this site as DS1 in Section 9 Development Site Allocations, and whilst there is an allocation of 270 houses this is also noted to be indicative. See MVDC Local Plan 2020-2039, page 120.

The Litchfields Planning Statement dated 30 December 2024 which has been submitted by the applicant sets out the MVDC Planning Policy in Section 5. This states the policy regarding the mix of units, 1 bed, 2 bed etc. and the requirement for 40% percent of the proposed total number of units to be affordable.

The Design and Access Statement also highlights this and is clear in its understanding of the definition of "<u>indicative residential capacity</u>" as set out by MVDC in the Local Plan.

Quoting the Design and Access Statement:

"Paragraph 4.4

Policy DS1 notes an 'Indicative Capacity' of 270 dwellings for the Site. The MVLP (para 9.5) explains 'Indicative residential capacity' as follows:

"The capacity is net and is based on either an extant permission or the Mole Valley Density Matrix which has been developed to provide a guide and which is set out below. The indicative capacities are estimates and the final developed capacities are highly likely not to be the exact number but they provide a robust and consistent estimate." "

The application submitted is an "Outline planning application with all matters reserved except means of access for up to 270 dwellings (Use Class C3), community building (Use Class E and/ or F), gypsy and traveller pitches (up to 0.2 Ha), publicly-accessible open space, landscaping, surface water drainage and all associated infrastructure".

Presumably, because this is an outline application the application does not attempt to use the MVDC Planning Policies H3 and H9 to determine the potential residential mix and also the number of car parking spaces i.e. vehicles likely to result from the development of <u>UP TO</u> 270 units.

We would suggest that the number of parking spaces generated by the mix of units would be relevant to inform the calculation of the number of "trips" that would need to be considered in the traffic impact assessment.

A further consideration of importance is that this is one of two immediately adjacent sites that MVDC has allocated for residential development on the South side of the A24. The other site DS2 in the MVDC Local Plan has an <u>indicative</u> allocation for <u>UP TO</u> 140 residential units. This site would also have to utilise the existing road, Ermyn Way as there is no other means of access/egress from the A24.

The junction of Ermyn Way to the A24 is currently managed by a signal controlled cross road junction. The current traffic situation is already extremely congested at peak morning and evening times.

There are 3 schools in close proximity and they already experience severe congestion in the immediate vicinity of the A24/Ermyn Way cross road. Local home owners express their concerns regarding congestion and safety issues at drop off and pick up times, with many vehicles coming from the local area as well as from the wider school catchment area.

Last week the ARA attended a meeting with the schools to discuss the problems given an accident involving a motorist in December 2024. This traffic problem has been under discussion for a number of years and despite the best efforts of Surrey County council Highways, the Schools themselves and the Police working with residents there has been no significant improvement. As the schools provide education across the full age range and the wide catchment area there is no way to easily reduce the number of parents arriving and collecting by car.

This local problem needs to be factored into the traffic assessment, that surveys need to be carried out during term times in order to reflect the busiest times.

We have substantial concerns with regard to the number of additional vehicles that will potentially be added to the traffic network. We do not feel the Transport studies and Traffic Assessment provided by the applicant presents a realistic assessment of people's actual behaviour. The reports are based on

hypothetical, generalised comparisons and Mole Valley wide data rather than real and site specific data in assessing how many will drive, walk, take a bus or cycle.

The report includes a table that seeks to demonstrate that only 61% of residents of Mole Valley use a car to go to work. The table is duplicated below for ease of reference.

Table 4.1 Method of Travel to Work.

Method of Travel	Proportion of Trips
Driving a car or van	61%
Train	18%
On Foot	12%
Passenger in a car or van	3%
Bicycle	2%
Bus, minibus or coach	2%
Motorcycle, scooter or moped	1%
Other method of travel to work	1%
Total	100%

Source: QS701EW Census 2011 - MSOA Mole Valley 004 (rounding applied)

The survey is an "average" across the entire Mole Valley area, behaviour in this actual location in our opinion will be different. The issue we have with this is the site location being far from the village centre and local amenities and the considerable distance to the railway station. The DS1 site situation cannot be compared to the "normalised" Mole Valley survey, it is too simplistic to consider this to be truly representative.

We also firmly believe that in this location the 18% in the above table who apparently travel to work by train are more than likely to drive their car to or be driven to the railway station. So, how the survey question was phrased is relevant, if asked, do you travel to work by train you will get yes or no answer. If you ask, if you travel by train do you drive or were you driven to the station to take the train, the answer will in many cases be different.

If you go to Ashtead Station at morning and evening rush hour periods you will see a constant flow of people being dropped off/collected or parking their cars in the car park or in the side streets adjacent to the station.

Our belief is that this site is very far from the station and the arguments regarding the alternative modes of transport presented in the traffic report will not be reliable.

This will increase the trip generation during morning and afternoon/evening peak hour compared to the statistical assessments provided in the submitted reports.

Now moving on to the i Transport report assessment of local bus services.

The bus services referred to in the i Transport Framework Travel Plan Ref: MS/SG/ITB13592-025 Date: 20 December 2024, (duplicated below) does not give the full timetable information based on that available on the bus company websites.

2.3.2 The local bus services are summarised in Table 3.1.

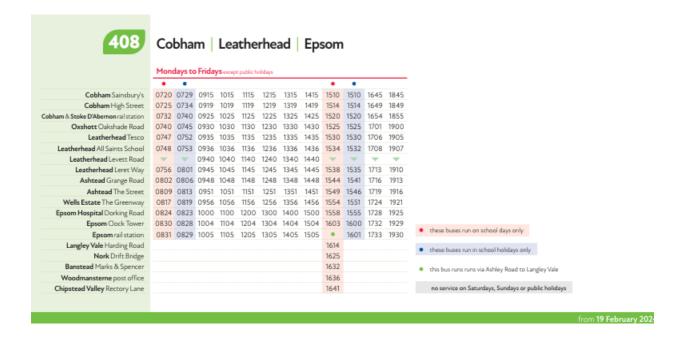
Table 3.1: Local Bus Services

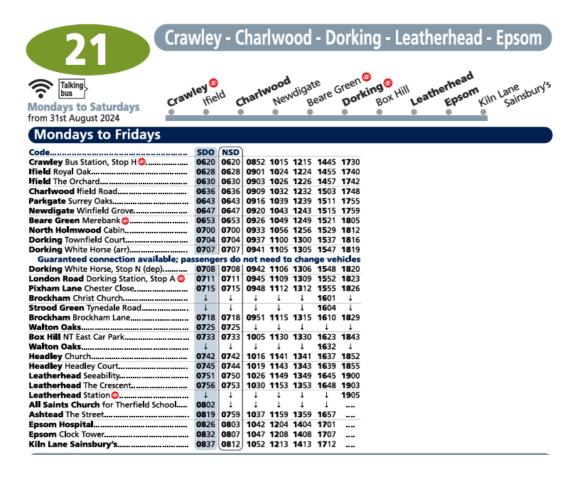
Comitor	Bounts	Frequency			
Service	Route	Mon – Fri	Sat	Sun	
21	Epsom – Leatherhead – Dorking - Crawley	Every 2 hours (06:51 – 17:15)	Every 2 hours (09:25 – 17:25)	No Service	
408	Epsom – Leatherhead – Cobham/ Effingham	Every hour (06:30 – 17:45)	No Service	No Service	

Source: Consultant

Referring to the actual bus company timetables there are hardly any buses available at the morning and evening peak hour times.

In this location given the distances to the local shops, the railway station and other amenities we are of no doubt that people will be people, and the large majority will use their cars.





We are therefore not convinced that the Transport Assessment is reliable or reflective of human behaviour.

It is also interesting to consider <u>IF</u> 270 houses were permitted on site DS1 and <u>IF</u> 140 were permitted on site DS2 how many car parking spaces would need to be provided to meet the MVDC policy in Section 113 of the Local Plan.

We believe the following tables to be a correct interpretation of the policy for site DS1 and DS2.

Applying MVDC Local Plan Policy H3 to the MAXIMUM number of units noted in Policy DS1

SITE DS1	Policy H3 states 40% o all units to be afforda		
MVDC local plan indicates a MAXIMUM of 270 units for site DS1	Affordable 108	Market 162	

Applying MVDC Local Plan 2020-2039 (appendix 13) Policy H9 to determine the potential <u>MAXIMUM</u> number of cars according to MVDC parking provision requirements.

SITE DS1	1 bed					
	dwellings					
	and	2 bed		4+ bed		
	apartments	houses	houses	dwellings		
Local plan Appendix 13						
parking per dwelling	1	2	2	3		
,						
		Also allow	Visitors 1 s	pace per 5	dwellings	
Policy HO Housing mix						
Policy H9 Housing mix  Market Housing	25%	45%	20%	10%		
Warkernousing	25/0	4370	20/0	1070		
Market Number based on 162 total	41	73	32	16	162	
Total cars resulting from the above	41	146	64	48		299
255 111	450/	450/	200/	100/		
Affordable	15%	45%	30%	10%		
Affordable Number based on 108 total	16	49	32	11	108	
7			52		100	
	16	98	64	33		211
		-	-	-	-	
Cars due to 270 dwellings						510
Visitors cars 1 per 5 dwellings						54
visitors cars 1 per 5 awerings						34
Total number of new cars						564

Applying MVDC Local Plan Policy H3 to the <u>MAXIMUM</u> number of units noted in Policy DS2

SITE DS2	Affordable	Market
MVDC local plan indicates a MAXIMUM	56	84
of 140 units for site DS2		

Applying MVDC Local Plan 2020-2039 (appendix 13) Policy H9 to determine the potential <u>MAXIMUM</u> number of cars according to MVDC parking provision requirements.

	1 bed					
	dwellings					
	and	2 bed	3 bed	4+ bed		
SITE DS2	apartments	houses	houses	dwellings		
Local plan Appendix 13 parking per dwelling	1	2	2	3		
		Also allow	Visitors 1 s	pace per 5	dwellings	
Policy H9 Housing mix Market Housing	25%	45%	20%	10%		
Market Number based on 84 total	21	38	17	8	84	
Total cars resulting from the above	21	76	34	25		155
Affordable	15%	45%	30%	10%		
Affordable Number based on 56 total	8	25	17	6	56	
	8	50	34	17		109
Cars due to 140 dewllings						265
Visitor cars 1 per 5 dwellings						28
Total number of new cars						293

Summing up the impact of the 2 sites DS1 And DS2 on the additional potential number of cars assuming each site is permitted to provide the MAXIMUM number of dwellings as per the MVDC local plan 2020-2039

857

It appears that Site DS1 Could add 564 new cars (excluding any provision for the Gypsy and traveller sites) and Site DS2 could add 293 new cars (excluding any provision for the Gypsy and traveller sites) a total of 857 cars.

Given the above comments on people behaviour and the distances to local amenities and transport links, the number of peak hour trips using Ermyn Way would in our opinion create a significant impact.

We also note that the pre-app consultations, Surrey County Council Highways requested an alternative means of access for emergency vehicles.

The current proposal to this is to add a second site access off Green Lane. This hardly resolves the problem as this requires the emergency vehicles to still use the single point of access from the A24/Ermyn Way signal controlled junction with the only route being via Ermyn Way.

Unless this significant constraint can be overcome we would object to the proposals put forward in this outline application, and in any subsequent detailed application, on the basis of overdevelopment if indeed 270 units are proposed for Site DS1. The DS1 site has to be assessed taking the DS2 site into account as the cumulative effect of these two sites on this Highways constraint will be material to the traffic impact.

There could be two potential solutions:-

One solution would be to provide an alternative access/egress point. A very radical solution to consider could be achieved by bridging the M25, and taking vehicles onto the A24 South of the Knoll roundabout. Integrating a new road access with the existing Green Lane pedestrian bridge. This would resolve the SCC requirement for a proper secondary emergency vehicle access and reduce pressure on the A24/Ermyn Way signal controlled junction and would then make UP TO 270 number dwellings more justifiable.

Being realistic, this solution whilst radical also seems to be unachievable as no doubt the cost would be considerable. The cost of this major infrastructure would need to be shared by the DS1 and DS2 sites which would be challenging as no application for DS2 has yet been submitted. We assume it also unlikely that SCC would fund this in the interim period.

The other alternative is to reduce the number of homes proposed for DS1 and DS2 sites to ensure that there is NO change i.e. NO increase in queuing and NO increase in waiting times, at any point on the nearby Highway network by making adjustments to the traffic signalling and local highways. The trip generation would need to be tested for the higher number of trips generated by the new residents without the idealised assumptions made by the applicant's team regarding use of buses, cycles and walking as the residents are unlikely to make use of these options in any great numbers.

In this scenario the changes to the Knoll roundabout and other road works would then also be avoided and the cost would be reduced. We assume some rephasing of the signalling at the A24/Ermyn Way junction would still be required.

For the above reasons we believe the provision of up to 270 homes on the DS1 site should be limited to that which the local road network can absorb with no impact on queuing and waiting times at all local highway junctions.

To provide up to 270 homes would in our opinion represent overdevelopment although a justifiable lesser number may be acceptable. (Equally applicable to DS2 site when that is put forward).

The DS1 site would still need to provide at least 40% affordable homes including at least the minimum quantity of 1 bedroom accommodation set out in the MVDC Policy 9 as this will serve to assist with meeting the need for starter homes for young and potential downsizing homes for the older residents of Ashtead. It is accepted that these could be different in scale and character with differing price points but the 40% affordable provision is vital to this area.

The impact on local schools, healthcare and other amenities would also be a concern as these are already at capacity to serve the existing community.

The nearest 3 schools to the site include 1 independent day school Downsend, ages 7-16, a Roman Catholic Comprehensive School St Andrew's, ages 11-18 and St Peter's Catholic Primary School, ages 5-11. Whilst these are the nearest to the DS1 site they would only provide education to a certain demographic and to find alternatives the residents would need to look further afield.

In Ashtead Village and Lower Ashtead there are 3 state primary schools, West Ashtead, The Greville and Barnett Wood Schools. The DS1 site is a considerable distance from these and it is our understanding that these are working at capacity. Given the ages of the children attending these schools and the distance from the DS1 site we are convinced that many would be taken to and collected from school by car. The secondary school at Therfield, is also some distance away from the DS1 site. Other secondary school options in the area are the independent schools, St John's Leatherhead and City of London Freemen's School in Ashtead Park. Again, these schools would only appeal to a certain demographic and may not be an option for many parents.

This situation will become more challenging and would also be improved by reducing the total number of new dwellings on the DS1 site (and therefore also the DS2 site).

Doctors surgeries in the area are also limited in number. The local Ashtead surgeries at Gilbert House and St Stephens House are a considerable distance from the DS1 site and again we understand are working at capacity.

We therefore request a comprehensive study by our Councillors and the MVDC planning department in the detailed evaluation of the impacts of these substantial residential developments.

If this development should be approved in any form it should also provide funding towards increased capacity at the local doctors surgeries.

The 3 local schools in the immediate vicinity are also currently considering whether a new minibus service could be provided to enable children to be collected and dropped off from Leatherhead Leisure Centre and from Ashtead Peace Memorial Hall or Grange Road car parks. An additional CIL contribution paid over many years would therefore be helpful in reducing the number of vehicles in the area associated with parents driving children to and from the schools. Equally the limited number of available school places needs further research, consideration and funding.

We would also request MVDC to impose a condition that substantial CIL contributions are provided by the developers. These would be required to fund investment in the provision of significant improvements in the items mentioned above. In addition, contributing to the funding of a new the local bus/mini bus services, potentially over a period of many years, to provide a new service from within the development to the village and to the station throughout the day.

Turning now to the impact on the Character of the area. With reference to Mole Valley Local Plan Policy S1 sub clause 7 Character Protection, this development would have a significant impact on the very character and identity of Ermyn Way and Green Lane. The scale of this project is completely out of proportion with the surrounding area, and it will irreparably alter the street scene in Ermyn Way and Green Lane as well as the surrounding landscape. The natural beauty and rural charm of this area enjoys a quietness, and with views out to open countryside which make it a desirable place to live. Introducing a sprawling housing development will destroy the essence of what makes living in this location so unique.

The development of <u>UP TO</u> 270 houses as per the Outline Planning Application would conflict with Ashtead Neighbourhood development Plan Policy AS-H5: Maintaining Built Character which states "In accordance with Mole Valley Policies CS13 & CS14, developments must be visually integrated with their surroundings and designed to have regard to the character of the local area and street scene (see also policy AS-En3)".

As stated above this substantial intervention in this location will significantly change the existing character of Ermyn Way and Green Lane causing a significant impact on the very feel and setting of the existing homes. It is sad to say but the design style and choice of materials used in modern housing estates that are springing up across the whole country are often boring and lack imagination. Most are built to formulaic "standard" house typologies that developers roll out across their portfolio on a cost driven model. These modern estates rarely create a sense of place or something that will stand the test of time and rarely age well to become places with real character. If this development goes ahead in any form the design and appearance of the new dwellings should be creative and varied to provide the greatest opportunity to stand the test of time and develop a character that so many lack.

It is acknowledged that there is a community building element proposed but this is likely to be nothing more than a sop to fulfil the obligatory addition of the minimum to satisfy the planning policy. It is unlikely to make a significant impact towards achieving a sense of place and character.

Reducing the number of dwellings within the DS1 site (and DS2 site) would also reduce the environmental impact enabling more of the green belt land separating Ashtead from Leatherhead to be preserved.

Should this Outline Planning Application be considered for approval by MVDC Planners, the Ashtead Residents Association would seek to reduce the impact on local infrastructure and amenities to the absolute minimum possible by calling for a significant reduction in the number of houses and dwellings proposed for the reasons stated above.

We will raise these issues again at the detailed application stage should this Outline Application be approved and these developments are taken forward to and beyond the detailed application stage.

Yours faithfully

**ARA Planning Officer**